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AS INTRODUCED IN LOK SABHA

THE COMMISSIONS FOR PROTECTION OF CHILD RIGHTS BILL, 2005

ARRANGEMENT OF CLAUSES

CHAPTER I
PRELIMINARY

CLAUSES

1. Short title, extent and commencement.
2. Definitions.

CHAPTER II

THE NATIONAL COMMISSION FOR PROTECTION OF CHILD RIGHTS

3. Constitution of National Commission for Protection of Child Rights.
4. Appointment of Chairperson and Members.
5. Term of office and conditions of service of Chairperson and Members.
6. Salary and allowances of Chairperson and Members.
7. Removal from office.
8. Vacation of office by Chairperson or Member.
9. Vacancies, etc., not to invalidate proceedings of Commission.
10. Procedure for transaction of business.
11. Member-Secretary, officers and other employees of Commission.
12. Salaries and allowances to be paid out of grants.

CHAPTER III

FUNCTIONS AND POWERS OF THE COMMISSION

13. Functions of Commission.
14. Powers relating to inquiries.
15. Steps after inquiry.
16. Annual and special reports of Commission.

CHAPTER IV

STATE COMMISSIONS FOR PROTECTION OF CHILD RIGHTS

17. Constitution of State Commission for Protection of Child Rights.
18. Appointment of Chairperson and other Members.
19. Term of office and conditions of service of Chairperson and Members.
20. Salary and allowances of Chairperson and Members.
21. Secretary, officers and other employees of the State Commission.
22. Salaries and allowances to be paid out of grants.
23. Annual and special reports of State Commission.
24. Application of certain provisions relating to National Commission for Protection of Child Rights to State Commissions.

CHAPTER V
CHILDREN'S COURTS

25. Children's Courts.
26. Special Public Prosecutor.

CHAPTER VI
FINANCE, ACCOUNTS AND AUDIT

27. Grants by Central Government.
28. Grants by State Governments.
29. Accounts and audit of Commission.
30. Accounts and audit of State Commission.

CHAPTER VII
MISCELLANEOUS

31. Protection of action taken in good faith.
32. Chairperson, Members and other officers to be public servant.
33. Directions by Central Government.
34. Returns or information.
35. Power of Central Government to make rules.
36. Power of State Government to make rules.
37. Power to remove difficulties.

Bill No. 63 of 2005

THE COMMISSIONS FOR PROTECTION OF
CHILD RIGHTS BILL, 2005

A

BILL

to provide for the constitution of a National Commission and State Commissions for Protection of Child Rights and Children's Courts for providing speedy trial of offences against children or of violation of child rights and for matters connected therewith or incidental thereto.

WHEREAS India participated in the United Nations (UN) General Assembly Summit in 1990, which adopted a Declaration on Survival, Protection and Development of Children;

AND WHEREAS India has also acceded to the Convention on the Rights of the Child (CRC) on the 11th December, 1992;

AND WHEREAS CRC is an international treaty that makes it incumbent upon the signatory States to take all necessary steps to protect children's rights enumerated in the Convention;

AND WHEREAS in order to ensure protection of rights of children one of the recent initiatives that the Government have taken for Children is the adoption of National Charter for Children, 2003;

AND WHEREAS the UN General Assembly Special Session on Children held in May, 2002 adopted an Outcome Document titled "A World Fit for Children" containing the goals, objectives, strategies and activities to be undertaken by the member countries for the current decade;

AND WHEREAS it is expedient to enact a law relating to children to give effect to the policies adopted by the Government in this regard, standards prescribed in the CRC, and all other relevant international instruments;

Be it enacted by Parliament in the Fifty-sixth Year of the Republic of India as follows:—

CHAPTER I

PRELIMINARY

Short title,
extent and
commencement.

1. (1) This Act may be called the Commissions for Protection of Child Rights Act, 2005.

(2) It extends to the whole of India except the State of Jammu and Kashmir.

(3) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint.

Definitions.

2. In this Act, unless the context otherwise requires,—

(a) "Chairperson" means the Chairperson of the Commission or of the State Commission, as the case may be;

(b) "child rights" includes the children's rights adopted in the United Nations convention on the Rights of the Child on the 20th November, 1989 and ratified by the Government of India on the 11th December, 1992;

(c) "Commission" means the National Commission for Protection of Child Rights constituted under section 3;

(d) "Member" means a Member of the Commission or of the State Commission, as the case may be, and includes the Chairperson;

(e) "notification" means a notification published in the Official Gazette;

(f) "prescribed" means prescribed by rules made under this Act;

(g) "State Commission" means State Commission for Protection of Child Rights constituted under section 17.

CHAPTER II

THE NATIONAL COMMISSION FOR PROTECTION OF CHILD RIGHTS

Constitution
of National
Commission
for
Protection of
Child Rights.

3. (1) The Central Government shall, by notification, constitute a body to be known as the National Commission for Protection of Child Rights to exercise the powers conferred on, and to perform the functions assigned to it under this Act.

(2) The Commission shall consist of the following Members, namely :—

(a) a Chairperson who, is a person of eminence and has done outstanding work for promoting the welfare of children; and

(b) six Members, one each from the following fields, to be appointed by the Central Government from amongst persons of eminence, ability, integrity, standing and experience in, —

(i) education;

(ii) child health, care, welfare or child development;

(iii) juvenile justice or care of neglected or marginalized children or children with disabilities;

(iv) elimination of child labour or children in distress;

(v) child psychology or sociology; and

(vi) laws relating to children.

(3) The office of the Commission shall be at Delhi.

4. The Central Government shall, by notification, appoint the Chairperson and other Members:

Appointment of Chairperson and Members.

5 Provided that the Chairperson shall be appointed on the recommendation of a three member Selection Committee constituted by the Central Government under the Chairmanship of the Minister in-charge of the Ministry of Human Resource Development.

5. (1) The Chairperson and every Member shall hold office as such for a term of three years from the date on which he assumes office:

Term of office and conditions of service of Chairperson and Members.

Provided that no Chairperson or any other Member shall hold office as such after he has attained—

10 (a) in the case of the Chairperson, the age of sixty-five years; and

(b) in the case of a Member, the age of sixty years.

(2) The Chairperson or a Member may, by writing under his hand addressed to the Central Government, resign his office at any time.

15 6. The salary and allowances payable to, and other terms and conditions of service of, the Chairperson and Members, shall be such as may be prescribed by the Central Government:

Salary and allowances of Chairperson and Members.

Provided that neither the salary and allowances nor the other terms and conditions of service of the Chairperson or a Member, as the case may be, shall be varied to his disadvantage after his appointment.

20 7. (1) Subject to the provisions of sub-section (2), the Chairperson may be removed from his office by an order of the Central Government on the ground of proved misbehaviour or incapacity.

Removal from office.

25 (2) Notwithstanding anything contained in sub-section (1), the Central Government may by order remove from office the Chairperson or any other Member, if the Chairperson or, as the case may be, such other Member, —

(a) is adjudged an insolvent; or

(b) engages during his term of office in any paid employment outside the duties of his office; or

(c) refuses to act or becomes incapable of acting; or

30 (d) is of unsound mind and stands so declared by a competent court; or

(e) has so abused his office as to render his continuance in office detrimental to the public interest; or

(f) is convicted and sentenced to imprisonment for an offence which in the opinion of the Central Government involves moral turpitude; or

35 (g) is, without obtaining leave of absence from the Commission, absent from three consecutive meetings of the Commission.

(3) No person shall be removed under this section until that person has been given an opportunity of being heard in the matter.

40 8. (1) If the Chairperson or, as the case may be, a Member, —

(a) becomes subject to any of the disqualifications mentioned in section 7; or

(b) tenders his resignation under sub-section (2) of section 5,

his seat shall thereupon become vacant.

Vacation of office by Chairperson or Member.

(2) If a casual vacancy occurs in the office of the Chairperson or a Member, whether by reason of his death, resignation or otherwise, such vacancy shall be filled by making afresh appointment in accordance with the provisions of section 4 and the person so appointed shall hold office for the remainder of the term of office for which the Chairperson, or a Member, as the case may be, in whose place he is so appointed would have held that office.

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Vacancies,
etc., not to
invalidate
proceedings
of
Commission.

9. No act or proceeding of the Commission shall be invalid merely by reason of—

(a) any vacancy in, or any defect in the constitution of, the Commission; or

(b) any defect in the appointment of a person as the Chairperson or a Member; or

(c) any irregularity in the procedure of the Commission not affecting the merits of the case.

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Procedure for
transaction of
business.

10. (1) The Commission shall meet at its office at least once in every six months at such time as may be fixed by the Chairperson.

(2) All decisions at a meeting shall be taken by majority:

Provided that in the case of equality of votes, the Chairperson, or in his absence the person presiding, shall have and exercise a second or casting vote.

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(3) If for any reason, the Chairperson, is unable to attend the meeting of the Commission, any Member chosen by the Members present from amongst themselves at the meeting, shall preside.

(4) The Commission shall observe such rules of procedure in the transaction of its business at a meeting, including the quorum at such meeting, as may be prescribed by the Central Government.

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(5) All orders and decisions of the Commission shall be authenticated by the Member-Secretary or any other officer of the Commission duly authorised by Member-Secretary in this behalf.

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Member-
Secretary,
officers and
other
employees of
Commission.

11. (1) The Central Government shall, by notification, appoint an officer not below the rank of the Joint Secretary or the Additional Secretary to the Government of India as a Member-Secretary of the Commission and shall make available to the Commission such other officers and employees as may be necessary for the efficient performance of its functions.

(2) The Member-Secretary shall be responsible for the proper administration of the affairs of the Commission and its day-to-day management and shall exercise and discharge such other powers and perform such other duties as may be prescribed by the Central Government.

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(3) The salary and allowances payable to, and the other terms and conditions of service of the Member-Secretary, other officers and employees, appointed for the purpose of the Commission shall be such as may be prescribed by the Central Government.

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Salaries and
allowances to
be paid out of
grants.

12. The salaries and allowances payable to the Chairperson and Members and the administrative expenses, including salaries, allowances and pensions payable to the Member-Secretary, other officers and employees referred to in section 11, shall be paid out of the grants referred to in sub-section (1) of section 27.

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CHAPTER III

FUNCTIONS AND POWERS OF THE COMMISSION

13. The Commission shall perform all or any of the following functions, namely:—

Functions of
Commission.

5 (a) examine and review the safeguards provided by or under any law for the time being in force for the protection of child rights and recommend measures for their effective implementation;

(b) present to the Central Government, annually and at such other intervals, as the Commission may deem fit, reports upon the working of those safeguards;

10 (c) examine all factors that inhibit the enjoyment of rights of children affected by terrorism, communal violence, riots, natural disaster, domestic violence, HIV/AIDS, trafficking, maltreatment, torture and exploitation, pornography and prostitution and recommend appropriate remedial measures;

15 (d) look into the matters relating to children in need of special care and protection including children in distress, marginalized and disadvantaged children, children in conflict with law, juveniles, children without family and children of prisoners and recommend appropriate remedial measures;

(e) study treaties and other international instruments and undertake periodical review of existing policies, programmes and other activities on child rights and make recommendations for their effective implementation in the best interest of children;

20 (f) undertake and promote research in the field of child rights;

(g) spread child rights literacy among various sections of the society and promote awareness of the safeguards available for protection of these rights through publications, the media, seminars and other available means;

25 (h) inspect or cause to be inspected any juvenile custodial home, or any other place of residence or institution meant for children, under the control of the Central Government or any State Government or any other authority, including any institution run by a social organisation; where children are detained or lodged for the purpose of treatment, reformation or protection and take up with these authorities for remedial action, if found necessary;

30 (i) inquire into complaints and take *suo motu* notice of matters relating to,—

(i) deprivation of child rights;

(ii) non-implementation of laws providing for protection and development of children;

35 (iii) non-compliance of policy decisions, guidelines or instructions aimed at mitigating hardships to and ensuring welfare of the children and to provide relief to such children,

or take up the issues arising out of such matters with appropriate authorities; and

(j) such other functions as it may consider necessary for the promotion of child rights and any other matter incidental to the above functions.

40 14. (1) The Commission shall, while inquiring into any matter referred to in clause (i) of section 13 have all the powers of a civil court trying a suit under the Code of Civil Procedure, 1908 and, in particular, in respect of the following matters, namely:—

Powers
relating to
inquiries.

5 of 1908.

(a) summoning and enforcing the attendance of any person and examining him on oath;

45 (b) discovery and production of any document;

- (c) receiving evidence on affidavits;
- (d) requisitioning any public record or copy thereof from any court or office; and
- (e) issuing commissions for the examination of witnesses or documents.

(2) The Commission shall have the power to forward any case to a Magistrate having jurisdiction to try the same and the Magistrate to whom any such case is forwarded shall proceed to hear the complaint against the accused as if the case has been forwarded to him under section 346 of the Code of Criminal Procedure, 1973.

5
2 of 1974

Steps after inquiry.

15. The Commission may take any of the following steps upon the completion of an inquiry held under this Act, namely :—

(i) where the inquiry discloses, the Commission of violation of child rights of a serious nature or contravention of provisions of any law for the time being in force, it may recommend to the concerned Government or authority the initiation of proceedings for prosecution or such other action as the Commission may deem fit against the concerned person or persons;

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(ii) approach the Supreme Court or the High Court concerned for such directions, orders or writs as that Court may deem necessary;

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(iii) recommend to the concerned Government or authority for the grant of such interim relief to the victim or the members of his family as the Commission may consider necessary.

Annual and special reports of Commission.

16. (1) The Commission shall submit an annual report to the Central Government and to the State Government concerned and may at any time submit special reports on any matter which, in its opinion, is of such urgency or importance that it should not be deferred till submission of the annual report.

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(2) The Central Government and the State Government concerned, as the case may be, shall cause the annual and special reports of the Commission to be laid before each House of Parliament or the State Legislature respectively, as the case may be, along with a memorandum of action taken or proposed to be taken on the recommendations of the Commission and the reasons for non-acceptance of the recommendations, if any.

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(3) The annual report shall be prepared in such form, manner and contain such details as may be prescribed by the Central Government.

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CHAPTER IV

STATE COMMISSIONS FOR PROTECTION OF CHILD RIGHTS

Constitution of State Commission for Protection of Child Rights.

17. (1) A State Government may constitute a body to be known as the (name of the State) Commissions for Protection of Child Rights to exercise the powers conferred upon, and to perform the functions assigned to, a State Commission under this Chapter.

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(2) The State Commission shall consist of the following Members, namely:—

(a) a Chairperson who is a person of eminence and has done outstanding work for promoting the welfare of children; and

(b) six Members, one each from the following fields, to be appointed by the State Government from amongst persons of eminence, ability, integrity, standing and experience in,—

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(i) education;

(ii) child health, care, welfare or child development;

(iii) juvenile justice or care of neglected or marginalized children or children with disabilities;

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- (iv) elimination of child labour or children in distress;
- (v) child psychology or sociology; and
- (vi) laws relating to children.

5 (3) The headquarter of the State Commission shall be at such place as the State Government may, by notification, specify.

18. The State Government shall, by notification, appoint the Chairperson and other Members:

Appointment of Chairperson and other Members

10 Provided that the Chairperson shall be appointed on the recommendation of a three Member Selection Committee constituted by the State Government under the Chairmanship of the Minister in-charge of the Department dealing with children.

19. (1) The Chairperson and every Member shall hold office as such for a term of three years from the date on which he assumes office:

Term of office and conditions of service of Chairperson and Members.

Provided that no Chairperson or any other Member shall hold office as such after he has attained –

- 15 (a) in the case of Chairperson, the age of sixty-five years; and
- (b) in the case of a Member, the age of sixty years.

(2) The Chairperson or a Member may, by writing under his hand addressed to the State Government, resign his office at any time.

20. The salaries and allowances payable to, and other terms and conditions of service of, the Chairperson and Members shall be such as may be prescribed by the State Government:

Salary and allowances of Chairperson and Members.

Provided that neither the salary and allowances nor the other terms and conditions of service of the Chairperson or a Member, as the case may be, shall be varied to his disadvantage after his appointment.

25 21. (1) The State Government shall, by notification, appoint an officer not below the rank of the Secretary to the State Government as the Secretary of the State Commission and shall make available to the State Commission such other officers and employees as may be necessary for the efficient performance of its functions.

Secretary, officers and other employees of the State Commission.

30 (2) The Secretary shall be responsible for the proper administration of the affairs of the State Commission and its day-to-day management and shall exercise and discharge such other powers and perform such other duties as may be prescribed by the State Government.

(3) The salary and allowances payable to, and the other terms and conditions of service of the Secretary, other officers and employees, appointed for the purpose of the State Commission shall be such as may be prescribed by the State Government.

35 22. The salaries and allowances payable to the Chairperson and Members and the administrative expenses, including salaries, allowances and pensions payable to the Secretary, other officers and employees referred to in section 21, shall be paid out of the grants referred to in sub-section (1) of section 28.

Salaries and allowances to be paid out of grants.

40 23. (1) The State Commission shall submit an annual report to the State Government and may at any time submit special reports on any matter which, in its opinion, is of such urgency or importance that it should not be deferred till submission of the annual report.

Annual and special reports of State Commission.

45 (2) The State Government shall cause all the reports referred to in sub-section (1) to be laid before each House of State Legislature, where it consists of two Houses, or where such Legislature consist of one House, before that House along with a memorandum explaining the action taken or proposed to be taken on the recommendations relating to the State and the reasons for the non-acceptance, if any, of any of such recommendations.

(3) The annual report shall be prepared in such form, manner and contain such details as may be prescribed by the State Government.

Application of certain provisions relating to National Commission for Protection of Child Rights to State Commissions

24. The provisions of sections 7, 8, 9, 10, 13, 14 and 15 shall apply to a State Commission and shall have effect, subject to the following modifications, namely:—

(a) references to "Commission" shall be construed as references to "State Commission";

(b) references to "Central Government" shall be construed as references to "State Government"; and

(c) references to "Member-Secretary" shall be construed as references to "Secretary".

CHAPTER V

CHILDREN'S COURTS

Children's Courts.

25. For the purpose of providing speedy trial of offences against children or of violation of child rights, the State Government may, with the concurrence of the Chief Justice of the High Court, by notification, specify at least a court in the State or specify, for each district, a Court of Session to be a Children's Court to try the said offences:

Provided that nothing in this section shall apply if—

(a) a Court of Session is already specified as a special court; or

(b) a special court is already constituted,

for such offences under any other law for the time being in force.

Special Public Prosecutor.

26. For every Children's Court, the State Government shall, by notification, specify a Public Prosecutor or appoint an advocate who has been in practice as an advocate for not less than seven years, as a Special Public Prosecutor for the purpose of conducting cases in that Court.

CHAPTER VI

FINANCE, ACCOUNTS AND AUDIT

Grants by Central Government.

27. (1) The Central Government shall, after due appropriation made by Parliament by law in this behalf, pay to the Commission by way of grants such sums of money as the Central Government may think fit for being utilised for the purposes of this Act.

(2) The Commission may spend such sums of money as it thinks fit for performing the functions under this Act, and such sums shall be treated as expenditure payable out of the grants referred to in sub-section (1).

Grants by State Governments.

28. (1) The State Government shall, after due appropriation made by Legislature by law in this behalf, pay to the State Commission by way of grants such sums of money as the State Government may think fit for being utilised for the purposes of this Act.

(2) The State Commission may spend such sums of money as it thinks fit for performing the functions under Chapter III of this Act, and such sums shall be treated as expenditure payable out of the grants referred to in sub-section (1).

Accounts and audit of Commission.

29. (1) The Commission shall maintain proper accounts and other relevant records and prepare an annual statement of accounts in such form as may be prescribed by the Central Government in consultation with the Comptroller and Auditor-General of India.

(2) The accounts of the Commission shall be audited by the Comptroller and Auditor-General at such intervals as may be specified by him and any expenditure incurred in connection with such audit shall be payable by the Commission to the Comptroller and Auditor-General.

5 (3) The Comptroller and Auditor-General and any person appointed by him in connection with the audit of the accounts of the Commission under this Act shall, have the same rights and privileges and the authority in connection with such audit as the Comptroller and Auditor-General generally has in connection with the audit of Government accounts and, in particular, shall have the right to demand the production of books, accounts, connected vouchers and other documents and papers and to inspect any of the offices of the Commission.

10 (4) The accounts of the Commission as certified by the Comptroller and Auditor-General or any other person appointed by him in this behalf, together with the audit report thereon shall be forwarded annually to the Central Government by the Commission and the Central Government shall cause the audit report to be laid, as soon as may be after it is received, before each House of Parliament.

15 30. (1) The State Commission shall maintain proper accounts and other relevant records and prepare an annual statement of accounts in such form as may be prescribed by the State Government in consultation with the Comptroller and Auditor-General of India.

Accounts and
audit of State
Commission.

(2) The accounts of the State Commission shall be audited by the Comptroller and Auditor-General at such intervals as may be specified by him and any expenditure incurred in connection with such audit shall be payable by the State Commission to the Comptroller and Auditor-General.

20 (3) The Comptroller and Auditor-General and any person appointed by him in connection with the audit of the accounts of the State Commission under this Act shall, have the same rights and privileges and the authority in connection with such audit as the Comptroller and Auditor-General generally has in connection with the audit of Government accounts and, in particular, shall have the right to demand the production of books, accounts, connected vouchers and other documents and papers and to inspect any of the offices of the State Commission.

25 (4) The accounts of the State Commission as certified by the Comptroller and Auditor-General or any other person appointed by him in this behalf, together with the audit report thereon shall be forwarded annually to the State Government by the State Commission and the State Government shall cause the audit report to be laid, as soon as may be after it is received, before the State Legislature.

CHAPTER VII

MISCELLANEOUS

35 31. No suit, prosecution or other legal proceeding shall lie against the Central Government, the State Government, the Commission, the State Commission, or any Member thereof or any person acting under the direction either of the Central Government, State Government, Commission or the State Commission, in respect of anything which is in good faith done or intended to be done in pursuance of this Act or of any rules made thereunder or in respect of the publication by or under the authority of the Central Government, State Government, Commission, or the State Commission of any report or paper.

Protection of
action taken
in good faith.

40 32. Every Member of the Commission, State Commission and every officer appointed in the Commission or the State Commission to exercise functions under this Act shall be deemed to be a public servant within the meaning of section 21 of the Indian Penal Code.

Chairperson,
Members and
other officers
to be public
servant.

45 33. (1) In the discharge of its functions under this Act, the Commission shall be guided by such directions on questions of policy relating to national purposes, as may be given to it by the Central Government.

Directions by
Central
Government.

(2) If any dispute arises between the Central Government and the Commission as to whether a question is or is not a question of policy relating to national purposes, the decision of the Central Government shall be final.

Returns or information.

34. The Commission shall furnish to the Central Government such returns or other information with respect to its activities as the Central Government may, from time to time, require.

Power of Central Government to make rules.

35. (1) The Central Government may, by notification, make rules to carry out the provisions of this Act.

(2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—

(a) terms and conditions of service of the Chairperson and Members of the Commission under sub-section (1) of section 5 and their salaries and allowances under section 6;

(b) the procedure to be followed by the Commission in the transaction of its business at a meeting under sub-section (4) of section 10;

(c) the powers and duties which may be exercised and performed by the Member-Secretary of the Commission under sub-section (2) of section 11;

(d) the salary and allowances and other terms and conditions of service of officers and other employees of the Commission under sub-section (3) of section 11; and

(e) form of the statement of accounts and other records to be prepared by the Commission under sub-section (1) of section 29.

(3) Every rule made under this Act shall be laid, as soon as may be after it is made, before each House of Parliament, while it is in session for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule.

Power of State Government to make rules.

36. (1) The State Government may, by notification, make rules to carry out the provisions of this Act.

(2) In particular and without prejudice to the generality of the foregoing power such rules may provide for all or any of the following matters, namely:—

(a) terms and conditions of service of the Chairperson and Members of the State Commission under sub-section (1) of section 19 and their salaries and allowances under section 20;

(b) the procedure to be followed by the State Commission in the transaction of its business at a meeting under sub-section (4) of section 10 read with section 24;

(c) the powers and duties which may be exercised and performed by the Secretary of the State Commission under sub-section (2) of section 21;

(d) the salary and allowances and other terms and conditions of service of officers and other employees of the State Commission under sub-section (3) of section 21; and

(e) form of the statement of accounts and other records to be prepared by the State Commission under sub-section (1) of section 30.

(3) Every rule made by the State Government under this section shall be laid, as soon as may be after it is made, before each House of the State Legislature where it consists of two Houses, or where such State Legislature consists of one House, before that House.

37. (1) If any difficulty arises in giving effect to the provisions of this Act, the Central Government may, by order published in the Official Gazette, make such provisions, not inconsistent with the provisions of this Act, as may appear to be necessary for removing the difficulty:

Power to
remove
difficulties.

5 Provided that no order shall be made under this section after the expiry of the period of two years from the date of commencement of this Act.

(2) Every order made under this section shall be laid, as soon as may be after it is made, before each House of Parliament.

STATEMENT OF OBJECTS AND REASONS

India has the largest child population in the world. Well being of children is a universal aspiration. Constitution of India guarantees several rights to the children including equality before law, free and compulsory primary education to all children of the age group of six to fourteen years, prohibition of trafficking and forced labour of children and prohibition of employment of children below the age of fourteen years in factories, mines or hazardous occupations. The Constitution enables the State to make special provisions for children and directs that the policy of the State shall be such that their tender age is not abused. The Government is committed to give children opportunities and facilities to develop in healthy atmosphere with required freedom and dignity, and to ensure that their constitutional and legal rights are protected.

2. In view of the national and international developments and concern for the children, the need for a National Commission for Protection of Child Rights has been articulated by many social scientists and non-governmental organisations. The Government has, accordingly, decided to set up the National Commission for Protection of Child Rights for better protection of their rights.

3. It is proposed to make enabling provisions in the Bill authorising the State Governments to set up State Commissions for Protection of Child Rights in their respective States on the lines of the said Commission.

4. The functions of the Commission, *inter alia*, shall be as under :

- (a) to study and monitor all matters relating to constitutional and legal rights of children;
- (b) to examine and review the safeguards provided by any law for the protection of child rights and recommend measures for their effective implementation in the best interest of the children;
- (c) to review the existing laws and suggest amendments therein, if considered necessary;
- (d) to look into complaints or take *suo motu* notice of the cases involving violation of constitutional and legal rights of the children;
- (e) to monitor implementation of laws and programmes relating to the survival, welfare and development of children; and
- (f) to present reports to the Central Government upon the working of those safeguards.

5. The Bill seeks to achieve the aforesaid objectives.

NEW DELHI;
Dated the 8th April, 2005

ARJUN SINGH.

Notes On Clauses

Clause 2 defines various expressions used in the Bill.

Clause 3 provides for constitution of the National Commission for Protection of Child Rights. It also provides for composition of the Commission and qualifications of the Chairperson and Members.

Clause 4 provides for appointment of Chairperson and other Members of the Commission.

Clause 5 provides for term of office and conditions of service of Chairperson and Members. It also specifies that no Chairperson or any other Member shall hold office as such after the Chairperson has attained the age of sixty-five years and the Member sixty years, respectively.

Clause 6 provides that the salary and allowances payable to, and other terms and conditions of service of the Chairperson and Members shall be prescribed by rules.

Clause 7 seeks to provide for removal of the Chairperson and Members in certain cases after having given an opportunity of being heard.

Clause 8 provides for vacation of office by Chairperson or Members and filling up of such casual vacancies.

Clause 9 envisages that the vacancies, etc., shall not invalidate the proceedings of the Commission.

Clause 10 provides for procedure for transaction of business by the Commission and also provides for the manner in which orders and decisions of the Commission shall be authenticated.

Clause 11 provides for appointment of Member Secretary, officers and other employees of the Commission, and for prescribing by rules their salary, allowances and other terms and conditions of service.

Clause 12 contemplates that the salary and allowances and the administrative expenses of the Commission shall be paid out of the grants made by the Central Government.

Clause 13 enumerates in detail the functions of the Commission considered necessary for overall promotion and protection of child rights.

Clause 14 empowers the Commission to exercise powers of a civil court while making any inquiry into any matter relating to deprivation of child rights, non-implementation of laws providing for protection and development of children, non-compliance of policy, guidelines, etc., which are aimed at welfare of the children.

Clause 15 enumerates the various steps to be taken by the Commission after completion of an inquiry.

Clause 16 provides for submission of annual and special reports to the Central Government or State Government concerned in prescribed manner. It also provides for laying of such reports in each House of Parliament or the State Legislature, as the case may be.

Clause 17 makes enabling provisions for constitution of State Commissions for Protection of Child Rights by the State Governments. It also provides for composition of the State Commission and qualifications of the Chairperson and Members.

Clause 18 provides for appointment of Chairperson and other Members of the State Commission.

Clause 19 provides for term of office and conditions of service of the Chairperson and Members. It also specifies that no Chairperson or any other Member shall hold office as such after the Chairperson has attained the age of sixty-five years and the Member sixty years, respectively.

Clause 20 provides that the salary and allowances and other terms and conditions of the services of Chairperson and Members of the State Commission shall be prescribed by rules made by the State Government.

Clause 21 provides that the State Government shall appoint an officer not below the rank of Secretary to the State Government as the Secretary of the State Commission and shall make available such other officers or employees as deem necessary. It also provides that the salary and allowances and other terms and conditions of service of the Secretary and other officers and employees shall be prescribed by rules by the State Government.

Clause 22 contemplates that the salary and allowances and the administrative expenses of the State Commission shall be paid out of the grants made by the State Government.

Clause 23 provides for submission of annual report or any other report to the State Government in the prescribed manner and provides for laying of such reports before the State Legislature.

Clause 24 envisages that certain provisions relating to National Commission for Protection of Child Rights shall apply to the State Commission and accordingly the State Government and State Commissions shall have similar enabling provisions relating to removal of Chairperson and Members from office, filling up of casual vacancy, procedure for transaction of business, functions of the Commission, powers of Commission relating inquiries and others as provided in clauses 7, 8, 9, 10, 13, 14 and 15 of the Bill.

Clause 25 provides that the State Government may, with the concurrence of the Chief Justice of the High Court, specify at least a court in the State or for each district, a Court of Session to be a Children's Court for speedy trial of offences against children or of violation of child rights.

Clause 26 provides that the State Government shall specify a Public Prosecutor or appoint an advocate with not less than seven years standing, as a Special Public Prosecutor for the purpose of conducting cases in the Children's Court.

Clause 27 makes provision for payment of grants to the Commission by the Central Government for performing the functions assigned to it under the Bill.

Clause 28 makes provision for payment of grants to the State Commission by the State Government for performing the functions assigned to it under Chapter III of the Bill.

Clause 29 seeks to provide for maintenance of proper accounts and other relevant records in the prescribed form. The Commission shall maintain annual statement of accounts which shall be audited by the Comptroller and Auditor General of India. The audit report shall be laid before each House of Parliament.

Clause 30 seeks to provide that the State Commission shall maintain annual statement of accounts which shall be audited by the Comptroller and Auditor General of India and the same shall be laid before the State Legislature.

Clause 31 makes provision so as to provide for protection of action taken in good faith by the Central Government, State Government, the Commission, the State Commission or any Member thereof or any person acting in pursuance of the direction given by the said authorities.

Clause 32 provides that the Chairperson, Members and other officers of the Commission or State Commission shall be a public servant within the meaning of section 21 of the Indian Penal Code.

Clause 33 empowers the Central Government to issue directions to the Commission on question of policy relating to national purpose.

Clause 34 seeks to provide for furnishing of return or information to the Central Government by the Commission with respect to its activities.

Clause 35 empowers the Central Government to make rules to carry out the provisions of the Bill. It enumerate matters with respect to which the Central Government shall have the power to make rules under the Bill. It also provide laying of rules before each House of Parliament.

Clause 36 empowers the State Government to make rules to carry out the provisions of the Bill. It enumerate matters with respect to which the State Government shall have the power to make rules under the Bill. It also provide laying of such rules before State Legislature.

Clause 37 seeks to empower the Central Government to remove difficulty that may arise in giving effect to the provisions of the Bill or in its implementation, within a specified period of two years from the date of coming into force of the provisions of the Bill.

FINANCIAL MEMORANDUM

The Central Government proposes to constitute the National Commission for Protection of Child Rights under clause 3 of the Bill. Clause 6 of the Bill provides for the salary and allowances of the Chairperson and Members of the Commission. Sub-clause (3) of clause 11 provides for the salary and allowances of the Member-Secretary, officers and employees of the Commission. Clause 27 provides that after due appropriation made by Parliament, the Central Government shall pay to the Commission by way of grants such sums of money as the Central Government may think fit for being utilised for the purposes of the Bill.

2. Initially, rupees ten lakhs has been provided in the Budget estimates for the financial year 2005-06 of the Department of Women and Child Development in the Ministry of Human Resource Development for setting up of the National Commission for Protection of Child Rights. Both recurring and non-recurring expenditure, which may be incurred during the financial year 2005-06 shall be met out of this budgetary allocation of rupees ten lakhs.

3. Clauses 17, 20, 21, 25, 26 and 28 empower the State Governments to constitute State Commissions, provide for the salaries and allowances payable to the Chairpersons, members and officers and other staff of the State Commissions, constitution of Children's Courts, appointment of Special Public Prosecutors and grants by State Governments. The expenditure in this behalf will be incurred by the State Government.

4. The Bill does not involve any other expenditure of a recurring or non-recurring nature.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 35 of the Bill empowers the Central Government to make the rules to carry out the provisions of the Bill. Such rules may, *inter alia*, provide for the terms and conditions of service of Chairperson and Members of the Commission, and its officers and employees; rules for transaction of business of the Commission and form of statement of accounts, etc., by the Commission.

Clause 36 of the Bill empowers the State Governments to make rules for the purpose of carrying out the provisions of the Bill.

The matters in respect of which rules may be made under the aforesaid provisions are matters of procedure and administrative detail and it is not practical to provide for them in the Bill. The rules made under the Bill are also required to be laid before Parliament or State Legislature, as the case may be. The delegation of legislative powers is, therefore, of a normal character.

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to provide for the constitution of a National Commission and State Commissions for Protection of Child Rights and Children's Courts for providing speedy trial of offences against children or of violation of child rights and for matters connected therewith or incidental thereto.

(Shri Arjun Singh, Minister of Human Resource Development)